

School of Business, Economics and Law GÖTEBORG UNIVERSITY

#### Mergers

Emphasis on horizontal mergers

### Importance of mergers

#### Notable recent deals

Top 10 M&A deals worldwide by value from 2011 to 2020 (correct as of 31 December 2015):

Rank	Year	Purchaser	Purchased	Transaction value (in billions USD)	Inflation adjusted (in billions 2016 USD)		
1	2013	Verizon Communications [13] [N 1]	Verizon Wireless	130	134		
2	2015	Dow Chemical <sup>[14]</sup> [N 2]	DuPont	130	131		
3	2015	Anheuser-Busch InBev <sup>[N 3]</sup>	SAB Miller	117.4	119		
4	2016	AT&T Inc.	Time Warner	108.7	109		
5	2015	Heinz <sup>[15]</sup> [N 4]	Kraft	100	101		
6	2015	Charter Communications <sup>[16]</sup> [N 5]	Time Warner Cable	78.7	80		
7	2015	Actavis	Allergan, Inc	70.5	71		
8	2015	Royal Dutch Shell <sup>[17]</sup>	BG Group	70	71		
9	2015	Dell <sup>[N 6]</sup>	EMC Corporation	67	68		
10	2016	Bayer	Monsanto	66	66		

Source: Wikipedia

## Industries are reshaped

- Big Pharma in troubles
  - Patents expire
  - Low R&D productivity
- M&A pattern 1998-2012 (top 20 companies)
  - 991 transactions between 1998 and 2012 (Source: CEPTON Strategies)

	Pfizer		Novartis		Sanofi		Me	Merck & Co		GSK		Roche		AstraZeneca	
2012*	•	NexWave Pharma	$\bigcirc$	Fougera					٢	GSK OTC India	0	Sapomp Wohnbau	$\bigcirc$	Ardea Biosciences	
2011	0	Capsugel	0	Genoptix Alcon		Genzyme	0	Inspire Pharma	8	Human Genome Sciences GSK OTC			0	Astra Tech	
2010	$\mathbf{P}$	King Pharma FoldRx	0	Corthera		Chattem TargeGen	•	SmartCells					•	Novexel	
2009	$\bigcirc$	Wyeth	8	EBEWE Elixir Pharma Proteon	8	Merial Medley BiParSc.	C	Schering- Plough	$\bigcirc$	Stiefel Laboratories	$\bigcirc$	Genentech			
2008			0	Speedel	0 ©	Acambis Symbion Consumer			0	Sirtris	8	Chugai Ventana			
2007	$\bigtriangleup$	BioRexis Pharma	8	Néstle Medical Nutrition Gerber Products		Consumer			$\bigcirc$	Reliant	0	BioVeris	$\bigcirc$	Med-Immune	
2006	$\bigcirc$	Pfizer Consume Healthcare	Ő	NeuTec Chiron		Delta Biotech Zentiva	0	Sirna Therapeutics GlycoFi		AllenSpa Generic BU CNS			0	Cambridge Antibody Tech	(
2005	$\bigcirc$	Angiosyn	8	Eon Labs Hexal			0	Medco Health Solutions	$\bigcirc$	ID Biomedical		OTC Drugs Unit			
2004	$\bigcirc$	Esperion	$\overset{\circ}{\bigtriangleup}$	Sabex Durascan	$\bigcirc$	Aventis	$\bigtriangleup$	Aton Pharma	•	Fraxiparine + Arixtra Sanofi	0	Igen Internation		Durascan	
2003	$\bigcirc$	Pharmacia	•	Idenix Pharma			$\bigcirc$	Banyu			$\bigcirc$	Disetronic			
2002			0	Lek				Generic BU			8	Nippon Roche K Vitamins Unit	к		
2001				Agribusiness Lagap Pharma			0	Rosetta Inpharmatics	•	Block Drug				Cellmark Diagnostics	(
2000	$\bigcirc$	Warner-Lambert	$\bigcirc$	Wesley Jessen						Glaxo Wellcome SmithKline	•				
4000				(		Sanofi +								A	

#### Aggregate activity

Volume of worldwide mergers and acquisitions from 1995 to 2012 (in billion U.S. dollars)



http://www.statista.com/statistics/267369/volume-of-mergers-and-acquisitions-worldwide/

## Conclusion

- Merger activity
  - Individual deals are substantial
  - Entire industries are reshaped
  - Aggregate volume is huge
- In sum
  - Mergers reshape/adapt economy

#### Motives for mergers

## Motive 1: Efficiencies

- Horizontal coordination
  - Economies of scale and scope
  - Rationalization
- Vertical coordination
  - Avoid holdup of investments
- Take over of underutilized assets

#### Motive 1: Efficiencies

#### • An efficiency externality

- Market for corporate control
- Take over of underutilized assets
- Threat of takeover important disciplining force on managements

#### Motive 2: Market power

- Horizontal effects
  - Definition: Between competitors
  - Problem: Unilateral or coordinated
- Vertical effects
  - Definition: Between buyer and seller
  - Problem: Foreclosure

## Other motives for mergers

- Management driven
  - Management prestige (empire building)
  - Hubris
- Industrial policy
  - "National champions" prestige
  - Employment

## **Basic Elements of Mergers Policy**

Richard Whish & David Bailey: Competition Law, Seventh Edition, Oxford University Press, 2012.

#### Goals

- Consumer welfare
  - Anticompetitive effects
  - Cost efficiency, but only if beneficial to consumers
- Disregard
  - Employment

# Meaning of "merger"

- Definition of "concentration"
  - Previously independent businesses come under common control
- Examples
  - Acquisition of minority shareholding may be sufficient, if it gives "decisive influence"
  - Acquisition of assets (ex: plants, brands, patents)
  - Merger of parts of businesses into **joint venture**

## Notification

- Mergers with Community dimension prenotified to Commission
  - Combined worldwide turnover > €5000 mn
  - EU-wide turnover > €250 mn of each company
- Other big mergers pre-notified to Member State

#### Notification

• Extra-territorial

- Does not matter if all companies are e.g. American

- One-stop-shop
  - Mergers with Community dimension cannot be tried by Member States
  - Still, many big mergers have to be notified to 10 –
    20 different competition authorities

#### Notification

- Notification contains information on e.g.
  - Affected markets
  - Parties market shares
  - HHI

## **Decision rights**

#### • EU

- Commission decides
- Firms can appeal to courts
- Sweden
  - KKV = "prosecutor"
  - Courts decide

#### **Time limits**

• Phase I

– 25 working days

• Phase II (3 % of cases)

- 90 working days

## **Competition test**

- Now: "Significant impediment of competition"
  - Typically: creates or strengthens dominant position (= high level of market power)
  - Includes:
    - Single firm dominance = "similar to monopoly"
    - Joint dominance = "similar to cartel"
    - But also regular oligopoly
- Previously: Dominance
  - Unclear if regular oligopoly was included

## **Competition test**

- Define markets
  - Product market/geographical markets
- Estimate effect on competition
  - Much emphasis on market shares and concentration
  - Diversion ratios
  - Strength of brand

### **Competition test**

- Presumption: No problem if
  - Parties market share < 25%</p>
  - Post-merger HHI < 1000
  - Post-merger HHI < 2000 & ΔHHI < 250
  - $-\Delta HHI < 150$
- Recall
  - HHI max = 10 000 (= 100<sup>2</sup>)
  - $-1000 = \text{ten symmetric firms} (= 10 \times 10^2)$

## **Entry and Buyer Power**

#### • Entry

- Likely = assessment of entry barriers
- Timely = normally within 2 years
- Sufficient = eliminate price increase
- Buyer power
  - Size of buyer
  - Ability to integrate
  - Sponsor upstream entry

- Benefit consumers
  - Lower prices
    - Large reductions in marginal cost
    - Incentive to pass on
  - New or improved products
- Merger specific
  - Cannot be achieved without reduction in competition
- Verifiability

- Firms must be able to ensure Commission

## Failing firm defense

- No impediment to competition if
  - One firm would become bankrupt
  - Assets would exit the market
  - No less anti-competitive alternative to the merger

#### Remedies

- Usual solution solution if problems
- Types of remedies
  - Divestiture of overlapping businesses
  - Access to an essential facility
  - Licensing of technology

## Evidence

- Burden of proof
  - Commission has burden to prove
    - Anti-competitive effects
    - No buyer power
    - No entry
  - Firms have burden to prove
    - Efficiencies
    - Failing firm defense

### Evidence

- Different standards of proof
  - "On the balance of probabilities" or
  - "Beyond reasonable doubt"
- Merger policy
  - Convincing evidence (= balance of probabilities, if I understand it right)

## Statistics

1990 - 2017

- Notifications: 6522
- OK
  - Phase I: 5803
  - Phase II: 62
- Interventions
  - Withdrawn: 177
  - OK with commitments: 121
  - Prohibitions: 26

#### Use of economics in merger policy

## Theory of competitive harm

- Fundamental difficulty
  - Assessing notified mergers = predicting the future
  - Must build on economic theory
  - Competition authorities must present a theory of competitive harm in every case

## Theory of competitive harm

- Theory of competitive harm
  - Unilateral effects
  - Coordinated effects
  - Vertical effects

### Counterfactual

- Effect = Difference between
  - Future market outcome with merger
  - Future market outcome without merger =
    Counterfactual
- Possible counterfactuals
  - Most often: Status Quo
  - Sometimes: Failing firm
  - Possible: Alternative mergers (Volvo/Scania)

#### Economic evidence

- Competition authority must present evidence in support of its "theory of harm"
- Examples of sophisticated economics
  - Estimation of cross-price elasticities
  - Price correlations
  - Merger simulations

Economic Analysis of the Welfare Tradeoff (some details)

# Agenda

- Anti-competitive effects of horizontal merger (theory of harm)
  - Unilateral effects
  - Coordinated effects
- Efficiency gains
- Total effect on welfare / consumer surplus

# **Unilateral effects**

- "Internalization"
  - Merging firms' initial incentive to increase prices
  - To study this incentive assume merger from duopoly to monopoly or that competitors keep their prices fixed
- Outsider response
  - Competitors' reaction to initial price change

#### Internalization

## Internalization

#### • Increased price before merger

- + Increased markup  $(p_A c_A)$
- Some customers leave the market
- Some customers buy product B instead
- Increased price after merger
  - + Increased markup  $(p_A c_A)$
  - Some customers leave the market
  - 0 Some customers buy product B instead

> More beneficial to increase price

# Outsiders' Response

#### • Response

- Insiders increase price and reduce output
- Outsiders' residual demand increase
- Outsiders respond by
  - Increasing price
  - Increasing output
- Key issue
  - Will outsiders mainly increase price or output?

# Outsiders' Response

- Outsiders increase output much if
  - Outsiders' conduct competitive
  - Outsiders' costs low
  - Outsiders have no capacity constraints
  - Easy to switch between geographical markets
  - Entry costs low

#### Rationalization

- Reallocate production to efficient plants
- Economies of scale
  - Avoid duplication of various activities
  - Coordination of new investments
  - Specialization lengthen production runs
- Technological progress
  - Pooling existing know-how
  - Coordinate R&D
- Reducing slack
  - Replace inefficient management

- But mergers may also cause inefficiencies
  - Less competition may lead to more slack
  - Larger organization may be more difficult to control
  - Problems melting cultures together

#### Total welfare and consumer welfare









#### **Consumer welfare**



- Price may go down
- ΔMC must be large
- Marginal cost, not fixed
- Can be computed, if we know demand